

Bedford Borough Council, Central Bedfordshire Council and Luton Borough Council

Minerals and Waste Local Development Scheme

2011



Central Bedfordshire Council, Bedford
Borough Council and Luton Borough Council

working together

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1 Introduction

The Minerals and Waste Development Framework

1.1 This is the Minerals and Waste Development Scheme. It is the Council's project plan and programme for the production of all documents to be included within the Minerals and Waste Development Framework. The Framework consists of a number of Minerals and Waste Development Plan Documents, and together these set out the detailed land use policies and proposals for the extraction of minerals and management of waste in the area of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.

1.2 This document can be made available in a range of languages, large print, Braille, on tape, electronic and accessible formats.

1.3 Kjo është skema për zhvillim për Minerale dhe Mbeturina të Bedford Central Bedfordshire dhe Luton. Është plani dhe programi i projektit të autoriteteve për prodhimin e të gjitha dokumenteve që të përfshihen brenda strukturës për zhvillimin e Mineraleve dhe Mbeturinave. Struktura përmban një numër të dokumenteve të planit për zhvillimin e Mineraleve dhe Mbeturinave dhe se bashku këto shpallin ligjet për përdorimin e hollësisht të tokës dhe propozimet për nxerjen e mineraleve dhe suksesin në kontrollimin e mbeturinave në Ky dokument mund të jehet në dispozicion në gjuhë të ndryshme, me shkronja të mëdha, Braille (gjuhën e të verbërve), në kasete, elektronike dhe formate të përdorshme nga;

1.4 Questo è il progetto di sviluppo Minerali e Rifiuti del Bedfordshire e di Luton. Si tratta del piano progettuale e programmatico delle amministrazioni locali per la produzione di tutti i documenti che verranno inclusi nell'ambito della struttura di sviluppo Minerali e Rifiuti. Questa struttura consiste di un certo numero di documenti relativi al piano di sviluppo Minerali e Rifiuti, che nel loro insieme espongono in maniera dettagliata le linee di condotta per l'utilizzo del territorio e le proposte riguardanti l'estrazione dei minerali e la gestione dei rifiuti nel Bedford, Central Bedfordshire, e a Luton. È possibile ottenere questo documento in varie lingue, in grandi caratteri, in Braille, su nastro, e in vari formati elettronici accessibili contattando: Bedford Borough Council, Minerals and Waste Planning Team, tel. (01234) 221854, Central Bedfordshire County Council, Minerals and Waste Planning Team, tel. (01462) 611329, oppure Luton Borough Council, Regional Plans Team, tel. 01582 546314.

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To jest Bedfordshire and Luton Minerals and Waste Development Scheme [Plan o wydobywaniu minerałów i pozbycia się odpadów]. Władza posiada plan i program aby wszystkie dokumenty potrzebne w podstawach Minerals and Waste Development były przedstawione. Ta podstawa ma kilka dokumentów planu Minerals and Waste Development i razem podają szczegółowe sprawozdanie o użytku ziemi i propozycje o wydobywaniu minerałów i pozbycia się odpadów w Bedfordshire i Luton.

Można otrzymać ten document we wielu językach, w dużym druku, w Braille'u, nagrane na taśmie i w formacie elektronicznym i przystępnym od Bedfordshire County Council, Minerals and Waste Planning Team pod numer 01234 363222 lub Luton Borough Council, Local Plans Team pod numer 01582 546315.

এটা হলো বেডফোর্ডশায়ার ও লুটন 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপমেন্ট স্কীম', অর্থাৎ খনিজ ও বর্জ্য পদার্থ উন্নয়ন কর্মসূচি। এটা 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপমেন্ট স্কীম' বা খনিজ ও বর্জ্য পদার্থ উন্নয়ন পরিকাঠামোর অন্তর্গত সমস্ত দলিল রচনার জন্য এই দুই কর্তৃপক্ষের কর্ম-পরিকল্পনা ও কার্যক্রম। এই পরিকল্পনার বেশ কয়েকটা 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপমেন্ট ডকুমেন্টস্' বা খনিজ ও বর্জ্য পদার্থ উন্নয়ন-সংক্রান্ত দলিল আছে এবং একসাথে এগুলি বেডফোর্ডশায়ার ও লুটন এলাকায় খনিজ পদার্থ নিষ্কাশন ও বর্জ্য পদার্থ ব্যবস্থাপনার জন্য ভূমি ব্যবহার-সংক্রান্ত বিস্তারিত নীতিমালা ও প্রস্তাবসমূহ বর্ণনা করছে।

এই দলিল বিভিন্ন ভাষায়, বড় হরফে ছাপা, ব্রেইল বা অক্ষলিপি, টেপ-এ ধারণ করা, বৈদ্যুতিন এবং অন্যান্য সহজে ব্যবহারের উপযোগী সংস্করণে পাওয়া যায় এই দুই জায়গা থেকে : বেডফোর্ডশায়ার সিটি কাউন্সিল, মিনারেলস্ অ্যান্ড ওয়েস্ট প্ল্যানিং টীম, টেলিফোন নম্বর 01234 363222 অথবা লুটন বারা কাউন্সিল, লোকাল প্ল্যানিং টীম, টেলিফোন নম্বর 01582 546315.

The 2004 Act and Localism Bill 2011

1.5 The Planning and Compulsory Purchase Act (2004) brought about major changes in the planning system. Specific to minerals and waste, the Bedfordshire and Luton Minerals and Waste Local Plan is being replaced by the Development Plan Documents within the Minerals and Waste Development Plan Framework. Until all of the existing policies are replaced by policies in the LDF, the Minerals and Waste Local Plan Policies have been saved, and will remain part of the development plan. Diagram 1 shows the contents of the Minerals and Waste Development Framework, including the Minerals and Waste Local Development Scheme, which has the role of a project plan. The object is to show the range of documents that will be produced and the timescale for their production.

1.6 The Localism Bill 2011 proposes a range of changes to the planning system, some of which are significant to minerals and waste planning. Regional Spatial Strategies are to be abolished, although there will be a new duty on Local Authorities to co-operate on strategic issues. Government Offices have already been disbanded, and the Secretary of State will no longer approve Local Development Schemes. There will be a new power to enable the Secretary of State to fine Local Planning Authorities who do not have in place an adopted waste plan which is compliant with the European Union Waste Framework Directive.

Changes in Circumstances following Local Re-Organisation

1.7 The first Minerals and Waste Development Scheme was approved in 2005, and amended in 2006, 2007, and 2009. Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council are now the Councils responsible for minerals and waste planning in their areas (“Minerals and Waste Planning Authorities”), as well as responsible for progressing the Minerals and Waste Development Framework. This Framework is jointly owned between the three Councils, and will consist of a collection of documents that bring forward the spatial strategies, strategic land use policies, and Strategic sites for the extraction of minerals and management of waste in their areas.

1.8 Since the adoption of the 2009 Local Development Scheme the progress on the Minerals and Waste Local Development Framework has been slower than expected, and has significantly diverged from the adopted timescales. Consequently this revised Local Development Scheme is brought forward, and sets out more realistic timescales for the further progress of the Minerals and Waste Local Development documents.

Shared Service

1.9 The Minerals and Waste Development Framework is being produced and progressed by a Joint Minerals and Waste Planning Team, employed by Central Bedfordshire Council, but working on behalf of the three unitary authorities. In respect of minerals and waste developments it will provide relevant areas of policy for guiding decisions on these forms of developments. Unlike the Minerals and Waste Local plan, which was a single document, the Minerals and Waste Development Framework (MWDF) comprises a portfolio of documents as shown in Diagram 1. The programme for production of these plans is set out in this document, which is the Minerals and Waste Local Development Scheme (MWLDS). Along with this MWLDS, the Minerals and Waste Development Framework will contain Minerals and Waste Development Documents (MWDD's). These consist of Development Plan Documents (DPD's), which are subject to independent examination, and Supplementary Planning Documents (SPD's) which provide more detailed guidance for DPD policies, not subject to independent examination.

1.10 Within the Minerals and Waste Development Framework, there is also another document that sets out the how the local community will be involved in the development of the MWLDF, which is known as the Statement of Community Involvement (SCI), which for Bedfordshire was adopted in 2006. This is not a Minerals and Waste Development Document, although it has been subject to consultation and independent examination. The Statement of Community Involvement is also part of the statutory development plan,

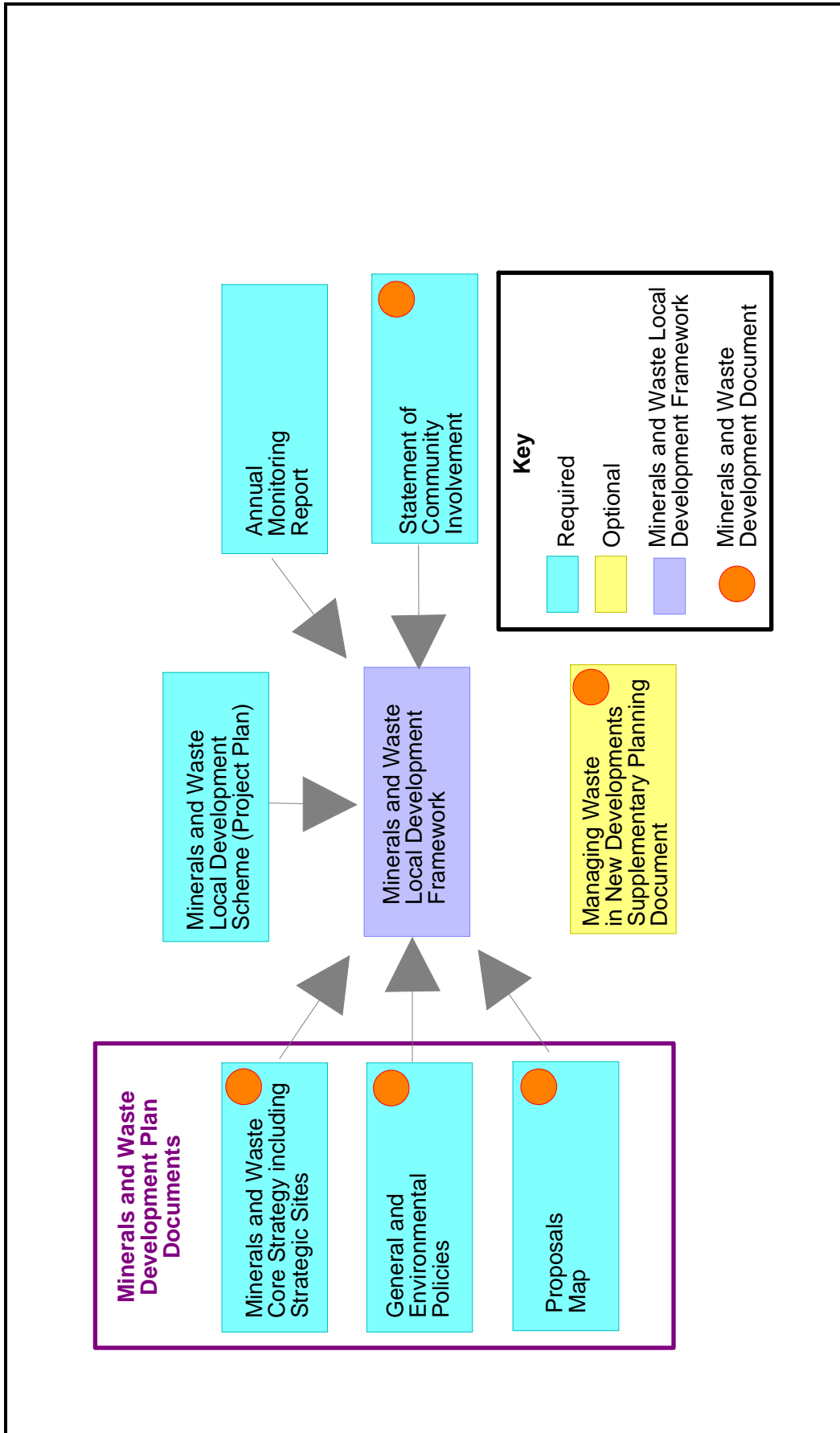
which is the basis for future minerals and waste planning decisions. The Minerals and Waste Development Plan Documents (MWDPDs), as they are adopted, will progressively replace the adopted Bedfordshire and Luton Minerals and Waste Local Plan.

1.11 The 2007 Local Development Scheme proposed the preparation of five DPDs:

- Minerals Core Strategy
- Minerals Site Allocation Plan
- Waste Core Strategy
- Waste Site Allocation Plan
- General Environment Policies

1.12 The latest version of PPS12 produced in June 2008, indicated that Strategic sites may be included in Core Strategies. “Strategic” sites are defined as those essential for the successful implementation of the Plan. In addition it is considered feasible to combine the documents containing preparatory work for the Minerals and Waste Core Strategies, into a single combined Minerals and Waste Core Strategy, since issues of the restoration of mineral void spaces, and the production of secondary aggregates, relate to both. It is also intended to produce a General and Environmental Policy DPD, concerning issues about the location and impacts of new mineral extraction and waste management sites. This is a separate document since alterations to national policy concerning planning controls, and changes of local circumstances, will continue to evolve at a different timescale to that of the strategic policies contained in the Core Strategy.

1.13 This MWLDS sets out the detailed timetable for the preparation of the above mentioned planning policy documents that will make up the Minerals and Waste Development Framework. Along with setting out which documents are to be produced, this MWLDS highlights the main stages when stakeholders and the public may wish to be involved in the production of each plan. It is available to purchase from the respective Councils and is available to download free of charge via the Councils’ websites.



2 Objectives and Content of the Minerals and Waste Development Scheme

Objectives

2.1 This Minerals and Waste Development Scheme has two main objectives. Firstly it acts as a starting point for the community and stakeholders to find out about the Councils planning policies in respect of minerals and waste issues, and what status these policies will have. Secondly, it outlines the details of, and timetable for, the production of minerals and waste development documents in detail, including timetables which will inform people when the various stages in the preparation of any particular local development document are intended to be carried out.

The Minerals and Waste Development Scheme sets out:

- A brief analysis of what will be contained within the portfolio of the Minerals and Waste Development Framework (MWDF);
- A description of all the documents within the MWDF to be prepared and the content and geographic areas to which they will relate;
- Which Minerals and Waste Development Documents(MWDD) will be development plan documents (DPDs) and which will be supplementary planning documents (SPDs);
- In the transitional period, which of the saved policies and proposals of the Bedfordshire and Luton Minerals and Waste Local Plan will be replaced by MWDD's;
- An explanation of the relationship between the documents within the MWDF;
- The planned timetable for preparing each document and the key milestones to be achieved;
- The resources required and the approach to be used for the MWDF Documents;
- An explanation of how progress against the MWDD's will be monitored and reviewed.

2.2 In addition to the Minerals and Waste Development Documents, there will also be a number of Technical Evidence Papers, and Evidence Base documents. These documents will accompany the Core Strategy when it is Submitted to the Secretary of State.

Content

The Regional Spatial Strategy

2.3 The East of England Plan (the Regional Spatial Strategy) provides the context for preparation of the local level Development Plan Documents. The regional plan encompasses minerals planning policy statements, accompanying guidance and other relevant national policies to provide a strategic framework for the minerals planning authorities to prepare Development Plan Documents. Concerning the provision of aggregates, Policy M1: Land won Aggregates and Rock - requires Bedfordshire and Luton to maintain

an annual average level of 1.93 million tonnes pa of land-won sand and gravel 2001-16. There are eight waste management policies, including Policy WM4: Regional Waste Apportionment, which for Bedfordshire & Luton sets out annual tonnages of waste to be managed to 2021. A function of the proposed DPDs is to demonstrate how these strategic policies can be implemented at the sub-regional and local level.

2.4 The East of England Aggregates Working Party considered the 2005 to 2020 Guidelines in 2009, and carried out a further sub-regional apportionment of provision. For the Plan area it was agreed that the annual apportionment would be 1.84 million tonnes of sand and gravel. These figures were incorporated into the review of the Regional Spatial Strategy, which was published in March 2010 by the East of England Regional Assembly, before its demise. It should be noted that the Localism Bill proposes to abolish Regional Spatial Strategies. The revised National and local guidelines for aggregates provision in England 2005 to 2020 were formally published in September 2011, and set out the sub-regional apportionment which confirms that the apportionment for the Plan area is 1.84 million tonnes of sand and gravel per annum.

2.5 Concerning waste the East of England Plan 2008 sets out eight Policies in relation to the provision of waste management facilities, waste minimisation and prevention measures.

Minerals and Waste Development Plan Documents (MWDPDs)

2.6 The proposed Development Plan Documents shown in Diagram 1 are statutory policy documents which will form the basis for development control decisions on Minerals and Waste planning applications within the Plan area. Decisions will be made in accordance with these Policies, and any other material considerations. These Plans will carry a similar status to the former Minerals and Waste Local Plan. Development Plan Documents will be produced in consultation with stakeholders and the public, and will be subject to independent Examination. The key stages in producing MWDPDs are:

- Evidence Gathering
- The identification of key issues and policy options
- Preferred Options published for consultation (optional)
- Consideration of comments and preparation draft Core Strategy or other DPD
- Pre- Submission Publicity
- Submission of Core Strategy (or other DPD) to the Secretary of State
- Examination by Inspector
- Inspectors Binding Report
- Adoption
- Monitoring

2.7 The Town and Country Planning (Local Development) (England) Regulations 2004 and Amendment Regulations 2008 also require, for each Plan, production of:-

- A Statement of Conformity with the East of England Plan (this will no longer be required after the formal abolition of the Regional Spatial Strategy);

- An explanation of how a new Plan relates to “saved” planning policies contained in the current Minerals and Waste Local Plan; and
- A description of the stakeholder and public involvement undertaken and how this accords with the Statement of Community Involvement.

Proposals Map

2.8 A Proposals map will be produced in parallel with the production of the MWDPDs and updated as plans are adopted. It will illustrate all the proposals and policies contained within the Minerals and Waste DPD’s and be in conformity with the Minerals and Waste Core Strategy, and the General and Environmental Policies DPD, as well as National and Regional Guidelines. This is in accordance with Regulation 9 of the Town and Country Planning (Local Development) (England) Regulations 2004.

Minerals and Waste Supplementary Planning Documents (MWSPDs)

2.9 Supplementary Planning Documents (SPDs) are intended to elaborate on adopted policies. While they are subject to public consultation, there is no formal Examination stage, and have the status of being a “material consideration” in the determination of a planning application.

2.10 The former Bedfordshire County Council and Luton Borough Council adopted an SPD entitled “Managing Waste in New Facilities” in April 2006. It provides further detail regarding saved policies W5 and W6 of the adopted Minerals and Waste Local Plan of 2005. This Document provides guidance on reducing, recycling, and recovering waste during demolition, construction and occupation of new developments, and embedding waste storage and collection facilities into new developments. The adopted SPD is intended to remain in force, and fulfil the vital function of assisting in waste reduction and promoting storage of recyclable materials and wastes. It will be reviewed at a later date when saved policies W5 and W6 have been replaced. No additional SPDs are proposed.

Bedfordshire Minerals and Waste Statement of Community Involvement (SCI)

2.11 Bedfordshire County Council adopted their Statement of Community Involvement (SCI) in October 2006. It explains how the general public and others with a interest in development plans can be involved in the Minerals and Waste Development Framework process. This SCI is still in force in each of the successor Minerals and Waste Planning Authorities.

2.12 Since the adoption of the Statement of Community Involvement the Councils are monitoring its use, so that techniques for community engagement and involvement, and the range of organisations engaged, are sufficient and appropriate. If necessary, the SCI will be reviewed and revised.

Sustainability Appraisal

2.13 The Sustainability Appraisal (SA) of Plans, required by section 19 (5) of the Planning and Compulsory Purchase Act 2004, is an appraisal of the economic, social and environmental sustainability of a plan. This also incorporates the requirements of the European Directive on Strategic Environmental Assessment. The SA should perform a key role in providing a sound evidence base for the plan, and form an integrated part of the plan preparation process. Each of the preceding consultation documents has been subject to Sustainability Appraisal. The SA informs the evaluation of alternatives so as to demonstrate that the eventual plan is the most appropriate, given the reasonable alternatives. This will be carried out by Consultants.

Technical Evidence Papers and Evidence Base

2.14 A series of Technical Evidence Papers and an Evidence Base will accompany the Minerals and Waste Combined Core Strategy, and the later General Environment Policies DPD. A preliminary list is set out here. However, this list will continue to evolve as the documents are progressed.

2.15 Minerals and Waste Core Strategy DPD includes Technical Evidence Papers and Evidence Base documents as follows:

Waste Technical Evidence Papers:

1. Waste Data
2. Assessment of need for additional waste management capacity
3. Delivery Issues concerning the Strategic Waste Management Sites

Minerals Technical Evidence Papers:

1. Aggregates Landbank study 2005 (by Cuesta)
2. Silica Sand Study 2005 (by Cuesta)
3. Assessment of Silica Sand Reserves and recent production
4. Aggregates Landbank Assessment 2011
5. Review of the Strategic Mineral Site Selection Process
6. Building Stone
7. Delivery Issues concerning the Strategic Mineral Sites

Minerals and Waste Technical Evidence Papers:

1. Flood Risk Assessment
2. The connections between the Minerals and Waste Core Strategy and the Sustainable Community Strategies of the three Councils.
3. The Origins of the Visions- alternatives and choices

Waste Evidence Base:

1. Existing Waste Management Sites
2. East of England Regional Spatial Strategy Waste Policies 2008
3. Site Assessment Information concerning the suggested Strategic sites
4. Bedfordshire and Luton Municipal Waste Management Strategy
5. Water Cycle Strategy for Bedford and northern Central Bedfordshire
5. Municipal waste management contracts and arrangements

Minerals Evidence Base:

1. Permitted mineral workings (operational, non-operational and dormant)

2. Extent of Minerals to be Safeguarded

Minerals and Waste Evidence Base:

1. Saved Policies from the Bedfordshire and Luton Minerals and Waste Local Plan
2. Progress on the Minerals and Waste Local Development Framework
3. Progress on the non-minerals and waste Local Development Frameworks of the three Councils within the Plan area.
4. Bedford Borough Council and Central Bedfordshire Council Annual Monitoring Reports for 2006 to 2010.

Annual Monitoring Report

2.16 A further document which is required to be produced is an Annual Monitoring Report (AMR). This will assess, for each financial year, the progress made in Plan preparation, and monitor the effectiveness of policies and proposals. An Annual Monitoring Report is particularly useful in determining:-

- Whether targets and milestones have been met, and identifying changing circumstances;
- Policy effectiveness, particularly regarding minerals and waste targets;
- The need to review any policies in the light of findings above; and
- The need to review this Development Scheme, due to monitoring implications or legislative changes.

Indicators

2.17 Appropriate indicators will be identified with which to monitor and assess progress against targets. Guidance indicates that there needs to be an objective-led approach to MWDF monitoring, which should:

- Ensure clear links from objectives through to policies, implementation programmes and to output targets and related indicators;
- Focus on key objectives rather than monitoring a wide range of indicators not directly relevant to policy performance;
- Provide sufficient consistency in terms of local authority monitoring approaches to enable comparisons to be made;
- Allow transparency and accountability in terms of delivery;
- Facilitate more informed policy and decision making.

3 The Minerals and Waste Development Documents: Programme Management for Preparation

Saved Policies

3.1 The Bedfordshire and Luton Minerals and Waste Local Plan, 2000 – 2015, was adopted in January 2005, and was automatically saved until January 2008. A Government Protocol was published in August 2006, setting out how policies could be saved over the longer term, and which involved giving the Government Office sufficient notice of intent, and making a formal request. Confirmation was received from Government Office for the East of England on the 14th September 2007 that all minerals and waste policies from the BLMWLP had been saved until they are replaced by the Policies within the Development Plan Documents of the Minerals and Waste Local Development Frameworks. The only exceptions were two of the waste Policies, which were not saved and are now considered “expired”, namely:

- W10 (Household Waste Recycling Centres); and
- W15 (Pre-landfill treatments for biodegradable waste).

Minerals

3.2 In relation to minerals, the following preparatory work has been undertaken:-

- Minerals Core Strategy and Site Allocations Plans Issues and Options stage Consultation documents which underwent public consultation beginning in February 2006.
- A Minerals Core Strategy - Preferred Options Consultation Paper (published for consultation 19th September 2007-31st October 2007) which set out Core Policy proposals for mineral development; and
- A Minerals Site Allocations Plan Preferred Options Consultation Paper (published at the same time for public comment) which set out Preferred site allocations for future mineral working.
- A new site proposal (Clipstone Brook: reference MD50) was brought forward, which necessitated additional consultation. This took place between 28th April and 2nd June 2008.
- Mineral Safeguarding Area public consultation took place between the 28th February and 10th April 2011.

Waste

3.3 In relation to waste the following preparatory work has already been undertaken:-

- Waste Core Strategy Issues & Options Consultation Paper I which addressed policy issues underwent public consultation from 1st October to 30th November 2007.
- Waste Site Allocations Plan Issues & Options Consultation Paper II set out a portfolio of potential new sites for waste facilities nominated by waste operators and landowners. This underwent public consultation from 1st October to 30th November 2007. The Consultation Paper also called for additional

site nominations. Following this Paper, a further eight waste sites were put forward for possible inclusion within the MWLDF, and there was also an amendment to a suggested site regarding its capacity. This led to additional public consultation from between 28th April and 2nd June 2008.

- Waste Core strategy Preferred Options consultation document (which included Strategic waste sites) underwent public consultation from 1st June to 12th July 2010.

Combined Minerals and Waste Core Strategy

3.4 A combined Minerals and Waste Core Strategy, including Strategic Mineral Extraction and Waste Management Sites, is being developed, based on the preceding consultation documents. This is further discussed in Chapter 4. In deciding to create a combined Minerals and Waste Core Strategy it should be remembered that there are cross connecting issues such as the restoration of mineral voids, and the provision of secondary aggregates from construction and demolition wastes, which mean that it is appropriate for the previously separate Waste and Mineral Core Strategies to be merged into a single Core Strategy DPD.

General and Environmental Policies

3.5 The General and Environmental Policies form a separate section in the Bedfordshire and Luton Minerals and Waste Local Plan adopted in 2005. These Policies provide the basis for considering site specific issues concerning the location and impacts of minerals and waste developments, including schemes for their reclamation during the determination of applications. The current policies from the adopted Minerals and Waste Local Plan are saved by Direction from the Secretary of State until they are replaced by Policies in the later General Environment Policy DPD, which is intended to be adopted during 2014.

Supplementary Planning Document

3.6 Saved Policies W5 and W6 of the adopted Local Plan underpin the Supplementary Planning Document 'Managing Waste in New Developments' as indicated in paragraph 2.9. Specifically, the SPD aims to encourage the reduction of waste at source in the construction and development process (and especially construction and demolition wastes), through Waste Audits; as well as providing guidance on the provision of waste collection and storage facilities in households, Centralised Facilities, Household Waste Recycling Centres, Commercial Developments, and Mixed Developments.

Other Development Plans

3.7 Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council, are each producing Local Development Frameworks for their areas, which cover non-mineral and waste planning matters. Bedford Borough Council has adopted a Core Strategy in April 2008. The Core Strategy for the northern area of Central Bedfordshire was adopted in November 2009. Finally, Under the terms of a statutory instrument ('The Luton and South Bedfordshire Joint Committee Order 2007') the functions of that joint committee excluded minerals and waste development planning. This meant that Luton Borough Council retained responsibility for these subject areas. A joint Core Strategy for Luton and the southern area of Central Bedfordshire was submitted to the Secretary of State in March 2011, but was withdrawn in September 2011. Central Bedfordshire Council now intends to review its adopted LDF, and when it reviews the adopted Core Strategy for the north of its area will begin to develop a Local Development Framework covering all of its geographical area.

4 Minerals and Waste Development Document Profiles

Combined Minerals and Waste Core Strategy, including Strategic Sites.

4.1 Separate Minerals and Waste Core Strategies and Site Allocations Plans were consulted on from the beginning of the preparation work on the Minerals and Waste Local Development Framework in 2006. Information concerning each of these documents is set out below. The preparatory work carried out so far concerning the separate Core Strategies for Minerals, and for Waste, and Site Allocation Plans for Minerals and for Waste, has been merged into a single Minerals and Waste Core Strategy Development Plan Document.

4.2 The Minerals and Waste Core Strategy will include the identification of Strategic Sites, for both mineral working and waste management, and contain Spatial Distributions for both Strategic and Non-Strategic minerals and waste facilities. This will eliminate the need for separate Site Specific Proposals DPDs. Non-strategic sites that come forward as planning applications, will be considered on their merits, according to specific criteria based Policies.

Working Draft Minerals Core Strategy, including Strategic Sites.

Sets out the vision, objectives and strategy for minerals development, and identifies strategic sites.

Overview	
Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Timetable	
Stage	Dates
Evidence Gathering	January – March 2006
Issues and Options Consultation	February 2006 – April 2007
Supplementary Issues and Options	March-April 2007
Preferred Options Consultation	September-October 2007
Additional mineral site consultation	April - June 2008.
Publicise Mineral Safeguarding Areas	February 2011- March 2011
Arrangements for Production	
Organisational lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.

Overview	
Internal resources	Joint Minerals and Waste Statutory Review Team. Additional input will also be required from development control, waste management, transportation, and other relevant officers in order to carry out the SA.
External Resources	Will need to involve an external facilitator to run focus groups with stakeholders.
External Community and Stakeholder Involvement	Community Engagement for the Minerals Safeguarding Areas consultation will be measured against the Statement of Community Involvement (October 2006).
Review	This will not be adopted as a separate DPD but feed into the production of the Minerals and Waste Core Strategy.

Working Draft Waste Core Strategy including Strategic Sites

Sets out the vision, objectives and strategy for waste development and identifies strategic sites.

Overview	
Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Timetable	
Stage	Dates
Evidence Gathering	February 2006- April 2007
Issues and Options Consultation (Regulation 25)	May 2007- June 2008
Preferred Options Consultation.	June-July 2010
Arrangements for Production	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.

Overview	
Internal Resources	Joint Minerals and Waste Statutory Review Team. Additional input will also be required from development control, waste management, transportation, and other relevant officers in order to carry out the SA.
External Resources	Will need an external facilitator to run focus groups with stakeholders. Will require waste consultants to carry out some work on behalf of the Councils, and consultants to carry out SA.
External Community and Stakeholder Involvement	Consultation will be carried out in accordance with the Statement of Community Involvement
Review	This will not be adopted as a separate DPD but feed into the production of the Minerals and Waste Core Strategy

Combined Minerals and Waste Core Strategy

Overview	
Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Conformity	The Minerals and Waste Core Strategy will be in general conformity with National Planning Policy, and the East of England Plan.
Status	Development Plan Document
Timetable	
Stage	Dates
Pre-Submission Publicity	December 2011 to January 2012
Submission to Secretary of State	July to September 2012
Pre-Examination Meeting	October to November 2012
Examination in Public	December 2012 to January 2013
Receipt of Inspectors report	February to March 2013
Adoption	July to August 2013
Arrangements for production	

Overview	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team. Supplementary input will also be required from development control, waste management, transportation, and other relevant officers to carry out work on the Sustainability Appraisal.
External Resources	Consultants will be needed for carrying out a Sustainability Appraisal of the Core Strategy before Submission.
External Community and Stakeholder Involvement	Engagement will be carried out in accordance with the Statement of Community Involvement.
Review	The Core Strategy will be reviewed every six years in accordance with the Waste Framework Directive.

General Environment Policies

The General/Environment section of the Local Development Framework contains generic development control policies and sets out the objectives and policies for environmental protection.

Overview	
Prepared with	Bedford Borough Council, Central Bedfordshire, and Luton Borough.
Coverage	The administrative area Bedford Borough, Central Bedfordshire, and Luton.
Conformity	The General Environment Policies will be in general conformity with National Planning Policy and the East of England Plan.

Timetable	
Stage	Dates
Evidence Gathering	February-March 2013
Issues and Options Stage (Regulation 25)	July 2013 - March 2014
Pre-Submission Publicity	March to April 2014
Submission to Secretary of State	July to August 2014

Timetable	
Pre-Examination Meeting	September to October 2014
Examination in Public	November to December 2014
Receipt of Inspectors Report	February to March 2015
Adoption	June to August 2015
Arrangements for production	
Organisational Lead	Planning Heads of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team. Supplementary input will also be required from development control, waste management, transportation and other relevant officers to carry out work on the Sustainability Appraisal.
External Community and Stakeholder Involvement	Consultation will be carried out in accordance with the Statement of Community Involvement.
Review	This DPD will be monitored following its adoption and reported via the publication of Annual Monitoring Reports. It will be formally reviewed every six years.

Minerals and Waste Development Plan Proposals Map

Will illustrate all the Proposals and Policies contained within the Minerals and Waste DPD's on an Ordnance Survey basis.

Overview	
Prepared with	Bedford Borough, Luton Borough Council and Central Bedfordshire
Coverage	The administrative area of Bedford Borough, Central Bedfordshire, and Luton Borough.
Status	Development Plan Document
Conformity	The Proposals Map will be in conformity with Minerals and Waste DPDs.
Other Information	To be prepared as a DPD but not subject to independent examination.

Overview	
Timetable	
The Proposals Map will be produced in parallel with the production of the DPDs, and updated as and when relevant Minerals and Waste DPDs are adopted.	
Arrangements for production	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team.
External Resources	May require external Graphic Design Services.
External Community and Stakeholder Involvement	Consultation in conjunction with the relevant DPD.
Review	Proposal Map alterations will be linked to the review of each relevant DPD.

Annual Monitoring Report

To assess the implementation of the Minerals and Waste Development Scheme and the extent to which the saved policies within the current adopted Minerals and Waste Local Plan are being achieved. As and when the saved policies of the adopted Minerals and Waste Local Plan are replaced by the adoption of the relevant Minerals and Waste Development Documents, these will be included for the purposes of monitoring within the Annual Monitoring Report.

Overview	
Prepared with	Bedford Borough Council, Luton Borough Council and Central Bedfordshire Council.
Coverage	The administrative area of Bedford Borough, Central Bedfordshire, and Luton.
Status	Neither DPD nor SPD
Conformity	Required by PPS12.
Timetable	
Stage	Dates
Period of monitoring for minerals and waste developments.	Annual production, based on each financial year (from April 1 st to 31 st March).
Period of monitoring of the Minerals and Waste Development Scheme.	Each financial year.

Overview	
Date of Submission	No later than December after each financial year.
Arrangements for production	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough, Central Bedfordshire, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team is employed by Central Bedfordshire, and also acts on behalf of Bedford Borough and Luton Borough Councils. Supplementary input will also be required from development control, waste management, transportation, and other relevant officers.
External Resources	None foreseen.
External Stakeholder Resources	Waste Collection Authority resources.
External community and stakeholder involvement	Information from minerals and waste operators.
Review	Annually.

The Gantt chart at Appendix A sets out the timescales for the production of each of the Development Plan Documents, the Proposals Map, and Annual Monitoring Report.

5 Resources

5.1 The following internal resources will be necessary in preparing the Local Development Framework:

- Appropriate managers at Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
- Joint Minerals and Waste Planning Unit Team
- Team Leader Minerals and Waste Planning

Breakdown of the Minerals and Waste Development Framework Team

Staff Member	Role	Time spent of MWDF
Principal Planning Officer	Principal Minerals and Waste Planning Officer	100 %
Planning Officer	Minerals and Waste Planning Officer	100%
Planning Officer	Minerals and Waste Planning Officer	100%

5.2 The Councils will require other resources in preparing the local development framework, such as:

- Consultants have and will be engaged on specific projects where there is a lack of capacity or expertise in house, particularly in the Sustainability Appraisal process. Consultants were previously successfully employed in the production of the Statement of Community Involvement, and the Supplementary Planning Document 'Managing Waste in New Developments'.
- Temporary staff may be required to assist with the public consultation stages where there are heavy workloads.

Risk Assessment

Area of Risk	Detail	Possible Means of Mitigating the Risk	Degree of Risk
<i>Staffing Levels</i>	Officers leaving and problems of recruiting	<ul style="list-style-type: none"> • Redeploy existing staff from rest of Minerals and Waste Planning Team • Seek temporary staff through consultants • Seek temporary assistance from within Central Bedfordshire Council 	Medium but reduced to Low
	Officers being on Long Term Sick Leave	- Redeploy existing staff from rest of Minerals and Waste Planning Team	Medium but reduced to Low

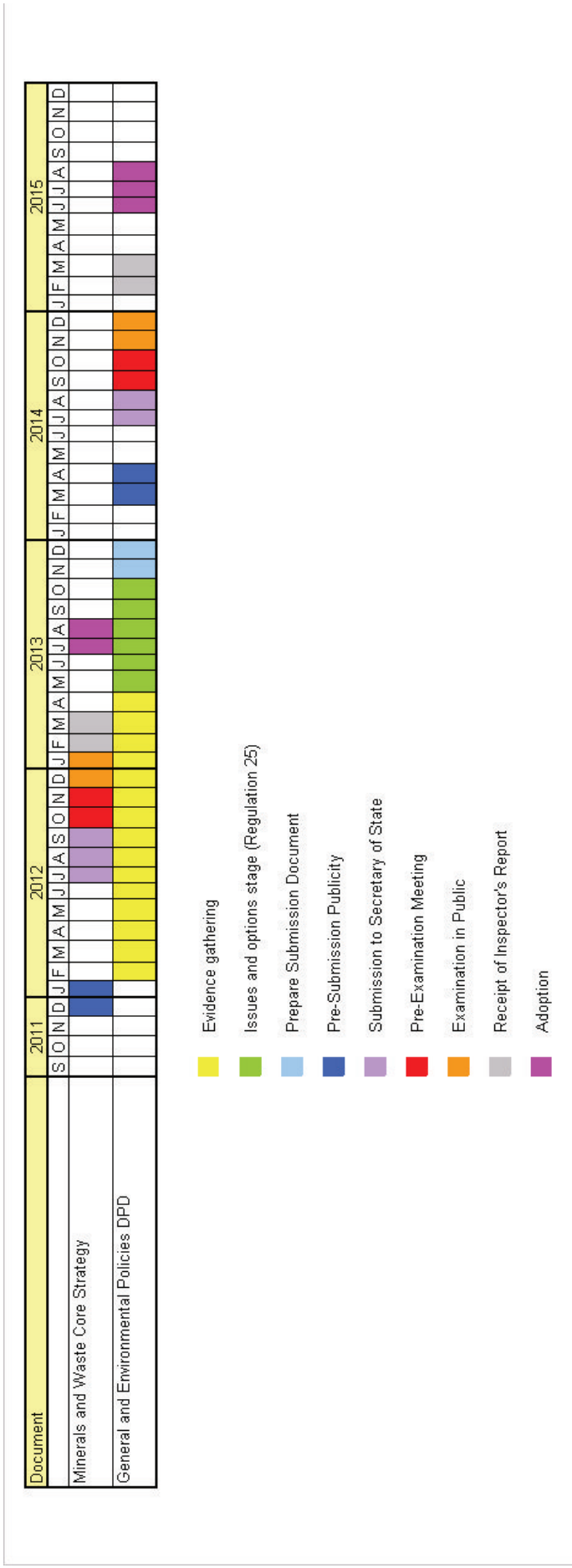
Area of Risk	Detail	Possible Means of Mitigating the Risk	Degree of Risk
		<ul style="list-style-type: none"> - Seek temporary staff through consultants - Seek temporary staff secondments from within Central Bedfordshire Council 	
<i>Arrangements for engaging and seeking the approval of Members of the three Authorities to proceed to the next stage in the adoption of a Development Plan Document</i>	Committee Cycles are only agreed for the next financial year	- Additional time was provided in the timetable of the LDS to allow sufficient time to be able to report to the Executive of the three Councils, and fit in with timing of the Executives of the three Councils.	Low
		A Steering Group of Members from each of the three Councils is being established, and keep members informed of progress of the LDF, and of key issues.	
	Members of the three Local Planning Authorities who own the LDF are likely to lack experience of minerals and waste matters and may need training.	- Member training is being arranged urgently with respect to minerals and waste development control and forward planning, following the election of Members to the three Authorities.	
<i>The Capacity of Outside Agencies</i>	Key external agencies may not be able to respond quickly to consultations	- Engage external agencies as early as possible in the LDF process	Medium
	External Consultants may be in demand and therefore may not be immediately available to carry out work for which the Councils are unequipped to carry it themselves.	- Discuss timing of work with external consultants as early as possible so as to prevent delays arising from clashes in the workload of consultants.	

Area of Risk	Detail	Possible Means of Mitigating the Risk	Degree of Risk
<i>Provision of information by key stakeholders and organisations</i>	Key external agencies may not be able to provide information sufficiently quickly	- Engage external agencies as early as possible in the LDF process and make them aware of information needs.	Medium
<i>Legal challenge</i>	Delays to the LDF timetable because of High Court challenges	- This will be minimised by extensive work to ensure that the MWDPDs are “sound”, and are prepared in accordance with relevant legislation and regulations,	Low
		- The development of a robust evidence base, as well as a well audited and extensive stakeholder and community engagement exercises at each stage of the public consultation undertaken.	
		- An Advisory visit from PINS was held in May 2009, which provided useful guidance to the WPAs.	
<i>Programme Slippage</i>	Delays to the LDF timetable	- Each stage of Plan preparation will be subject to Project planning	Medium/Low
		- All plans will be subject to regular review related to circumstances current at the time. The timing of each stage of work on a DPD will need to be flexible to take into account changes in circumstances such as changes in European, UK, or Regional Policy.	

Area of Risk	Detail	Possible Means of Mitigating the Risk	Degree of Risk
		- The LDS will allow for changes to DPDs, or the preparation of additional evidence, to take place before key stages, such as Submission of a DPD to the Secretary of State, and the eventual adoption by the three Councils.	
		The PINS document 'Soundness Self Assessment Toolkit' will be used to ensure that the Plan is sound before it is submitted to the Secretary of State	
<i>Local Authority Waste Procurement</i>	New materials and energy recovery facilities for MSW (brought forward as a result of waste procurement by the three Councils, or by neighbouring Councils), may be:	- Firstly, maintain awareness of the state of progress of MSW Procurement	Medium
	1. brought forward in advance of the adoption of the Combined Core Strategy.	- Secondly, allow flexibility in respect of the need to consider new or additional strategic sites for management of MSW, triggered by new suggestions for strategic sites	
	2. may intend to manage waste received from across Plan area boundaries	- Thirdly, develop a clear approach concerning facilities intended to receive cross boundary movements of waste, based upon RSS Policy, and a Sustainability Appraisal of the implications of alternative options.	

Area of Risk	Detail	Possible Means of Mitigating the Risk	Degree of Risk
<i>Decision on large scale Energy from Waste facility at Rookery Pit South by the Infrastructure Planning Commission</i>	The decision on the application by Covanta Energy could be made as early as October 2011.	Monitor the progress of the IPC decision making process.	High
	1. The volume of capacity it proposes is greater than the volume of additional capacity required		

6 Appendix A: Timetable for the Production of the Minerals and Waste Development Plan Documents



- Evidence gathering
- Issues and options stage (Regulation 25)
- Prepare Submission Document
- Pre-Submission Publicity
- Submission to Secretary of State
- Pre-Examination Meeting
- Examination in Public
- Receipt of Inspector's Report
- Adoption

Project timetable

7 Appendix B: Glossary

AMR	Annual Monitoring Report
A document to be produced each year showing progress in achieving the timetable set out in the LDS and setting out revisions to the LDS	
DPD	Development Plan Document
Any part of the LDF that forms part of the statutory development plan – these are: Core Strategy, Site Allocations Maps and Proposals Map. (Includes LDD's but not SCI or SPD's)	
EiP	Examination in Public
An examination chaired by an independent inspector into the soundness of the LDD's	
GO-East	Government Office for the East of England
Regional government office (based in Cambridge) responsible for implementing national policy in the region and ensuring that Local Authorities policies and plans accord with National Guidance	
MWDD	Minerals and Waste Development Document
A document that is included in the portfolio that makes up the Minerals and Waste Development Framework. Can include Minerals and Waste Development Plan Documents, Minerals and Waste Supplementary Planning Document or SCI	
MDPD	Minerals Development Plan Document
The individual documents that set out planning policies for specific minerals topics or for geographical areas	
MWDPD	Mineral and Waste Development Plan Document
The individual documents that set out planning policies for specific minerals and waste topics or for geographical areas	
MWDF	Minerals and Waste Development Framework
The collective name given to all those policies and documents forming the planning framework for the County	
MWDS	Minerals and Waste Development Scheme
A project management document setting out what the LDF will contain, a timetable for its production, proposals for monitoring and review	
MWLP	Minerals and Waste Local Plan
The plan that set out polices for controlling minerals and waste development and proposals for particular areas/sites before the introduction of the Planning and Compulsory Purchase Act 2004	
RSS	Regional Spatial Strategy

Overarching strategy produced by Regional Planning Body, with broad land use, transport and other policies to inform LDF's, will form part of the Statutory Development Plan. Known as the East of England Plan	
Spatial Planning	An approach to planning that ensures the most efficient use of land by balancing competing demands. Does not consider just the physical aspects of location/landuse but also economic, social and environmental matters.
SA	Sustainability Appraisal
An appraisal of the impacts of policies and proposals on economic, social, and environmental issues.	
SCI	Statement of Community Involvement
This document sets out how the local planning authority will involve and consult the public in the production of the LDF and on major development control matters	
SEA	Strategic Environmental Assessment
An assessment of the potential impacts of policies and proposals on the environment, to include proposals for the mitigation of impacts.	
SPD	Supplementary Planning Documents
Introduced under the Planning Act 2004 to replace A document providing an elaboration of policies, design guidance, site development guidance, etc.	
SPG	Supplementary Planning Guidance
Documents produced under the old system providing an elaboration of policies, design guidance, site development guidance	
WDD	Waste Development Plan Document
The individual documents that set out planning policies for specific waste topics or for geographical areas	

8 Appendix C: Saved policies contained in the Bedfordshire and Luton Minerals and Waste Local Plan 2000 - 2015 (adopted January 2005)

Saved policies contained in Bedfordshire & Luton Minerals and Waste Local Plan 2000-2015 (adopted January 2005)

- M1 Minerals extraction strategy
- M2 Aggregates Landbank
- M3 Silica Sand Landbank
- M4 Protection of Mineral Resources / Mineral Consultation Areas
- M5 Rationalisation of reserves and restoration of old sites
- M6 Requirements for determination of minerals applications
- M7 Importation of minerals for processing
- M8 Borrow Pits
- M9 Rail aggregate depots
- W1 Key principles
- W2 Imported wastes
- W3 County Self-Sufficiency
- W4 Waste minimisation
- W5 Management of waste at source: Waste Audits
- W6 Management of waste at source: Provision of facilities with new development
- W7 Preferred locations for integrated waste management facilities
- W8 Resource recovery
- W9 Waste Transfer and Materials Recovery Facilities
- W11 Composting
- W12 Anaerobic Digestion
- W13 Energy Recovery Plant
- W14 Non-inert landfill provision
- W16 Landfill Gas
- W17 Land raising
- W18 Sewage Treatment Works

- W19 Clinical waste incineration facilities
- W20 Inert Waste Recycling
- W21 Inert Waste Landfill
- W22 Safeguarding existing sites
- GE1 Matters to be addressed in planning applications
- GE2 Restoration / improvement of Marston Vale
- GE3 Environmental Improvement of the Greensand Trust area
- GE4 Environmental Improvement of Ivel and Ouse Valleys (The Ivel and Ouse Countryside Project)
- GE5 Protection of Green Belt land
- GE6 Protection of Best and Most versatile agricultural land
- GE7 Protection of the Chilterns Area of Outstanding Natural Beauty (AONB)
- GE8 Protection of AGLV
- GE9 Landscape protection and Landscaping
- GE10 Protection / enhancement of trees and woodlands
- GE11 Protection of sites of national nature conservation importance
- GE12 Protection of locally designated nature conservation sites, regionally important geological / geomorphological sites (RIGS) and un-designated sites of significant conservation interest
- GE13 Species and Habitat Protection and Enhancement
- GE14 Archaeology
- GE15 Statutorily designated Historic Buildings and Sites
- GE16 Local Historic Buildings, Conservation Areas and Historic Environment sites
- GE17 Pollution control
- GE18 Disturbance
- GE19 Flooding
- GE20 Water resources
- GE21 Public Rights of Way
- GE22 Transport: alternative means
- GE23 Transport: suitability of local road network
- GE24 Ancillary minerals and waste developments

Minerals and Waste Local Development Scheme 2011

GE25 Buffer zones

GE26 Restoration

GE27 Aftercare